

Message Text

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ACTION ARA-10

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03

NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 NSCE-00

SSO-00 USIE-00 INRE-00 CCO-00 /051 W

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O 240630Z FEB 76

FM USDEL SECRETARY IN SAN JOSE

TO SECSTATE WASHDC IMMEDIATE

INFO AMEMBASSY GUATEMALA IMMEDIATE

AMEMBASSY MANAGUA IMMEDIATE

AMEMBASSY PANAMA IMMEDIATE

AMEMBASSY TEGUCIGALPA IMMEDIATE

AMEMBASSY SAN SALVADOR IMMEDIATE

LIMITED OFFICIAL USE SECTION 1 OF 4 SECTO 04137

E.O. 11652: DECLAS & DECONTROL UPON DELIVERY 2/24

TAGS: PFOR, CS OVIP (KISSINGER, HENRY A.)

SUBJECT: SECRETARY'S TOAST AT ODUBER'S LUNCHEON,
SAN JOSE, FEBRUARY 24

DEPT PLEASE PASS NSC FOR MR. SCOWCROFT WHITE HOUSE FOR MR.
NESSEN

FOLLOWING REPRESENTS TOAST AS PREPARED FOR DELIVERY.

IT IS EMBARGOED UNTIL TIME OF DELIVERY WHICH WILL BE

2:30 PM EST. TRAVELLING PRESS WILL RECEIVE COPIES

10:00 AM EST.

BEGIN TEXT

TOAST BY

THE HONORABLE HENRY A. KISSINGER

SECRETARY OF STATE

AT LUNCHEON GIVEN BY

HIS EXCELLENCY DANIEL ODUBER QUIROS

PRESIDENT OF THE REPUBLIC OF COSTA RICA

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TUESDAY, FEBRUARY 24, 1976

THE OPPORTUNITY I HAVE HAD FOR DISCUSSIONS WITH PRESIDENT ODUBER AND FOREIGN MINISTER FACIO, AND MY BILATERAL MEETINGS TODAY WITH MY COLLEAGUES FROM THE CENTRAL AMERICAN NATIONS AND PANAMA, ARE A FITTING CULMINATION TO MY LATIN AMERICAN TRIP.

HERE IN CENTRAL AMERICA, I KNOW I AM ON MY WAY HOME. FOR THE HISTORY AND DREAMS OF THIS REGION HAVE LONG BEEN INTERWOVEN WITH THOSE OF MY COUNTRY. OUR PAST PROVIDES US A HERITAGE OF CONSIDERABLE ACHIEVEMENT, AND A PRECIOUS ADVANTAGE TO US AS WE ENGAGE THE FUTURE. WE HAVE THE RESPONSIBILITY TO BUILD UPON THE POSITIVE RECORD OF OUR COOPERATION FOR THE BENEFIT OF EACH OF OUR PEOPLES AND FOR THE ADVANCEMENT OF MANKIND.

CENTRAL AMERICAN PROGRESS

FOR A DECADE, CENTRAL AMERICA HAS BEEN A REGION OF PROGRESS. INDUSTRIALIZATION, AGRICULTURAL DIVERSIFICATION, NEW INSTITUTIONS AND, ABOVE ALL, A GROWING CONFIDENCE OF PURPOSE HAVE BROUGHT YOUR COUNTRIES TO A NEW THRESHOLD OF DEVELOPMENT.

YOU ARE PROVING YOURSELVES PIONEERS IN THE PROCESSES OF INTERNATIONAL COOPERATION. IN THE CENTRAL AMERICAN COMMON MARKET YOU HAVE SHOWN THE WORLD HOW NATIONS CAN COMBINE THEIR EFFORTS TO PROMOTE MORE RAPID ECONOMIC DEVELOPMENT, AND INTERNATIONAL PEACE. YOU HAVE BEGUN TO CONSTRUCT DURABLE CENTRAL AMERICAN INSTITUTIONS -- TECHNOLOGICAL, EDUCATIONAL, LEGAL AND CULTURAL -- ALL OF WHICH TO LOWER THE BARRIERS BETWEEN NATIONS. YOUR COMMITMENT TO A NEW TREATY WILL PROVIDE FRESH IMPULSE TO YOUR INTEGRATION, AND CAN BE A MODEL FOR OTHERS AROUND THE WORLD.

YET YOUR NATIONS -- AS WELL AS ANY ON EARTH -- KNOW THAT SUCCESS IS FRAGILE IN THE MODERN WORLD. YOU KNOW THAT NATIONAL INDEPENDENCE REQUIRES CONSTANT VIGILANCE AND SOLIDARITY WITH OTHERS WHO SHARE YOUR COMMITMENT TO SELF-DETERMINATION. YOUR ECONOMIES KNOW THE IMPACT OF EXTERNAL CIRCUMSTANCES OVER WHICH YOU HAVE LITTLE INFLUENCE; YOUR SOCIETIES FEEL THE PRESSURES OF POPULATION GROWTH AND OF RAPID URBANIZATION. ONE OF YOUR NATIONS HAS SENT ITS SOLDIERS TO HELP KEEP THE PEACE IN A REGIONAL CONFLICT HALFWAY AROUND THE WORLD WHICH LIMITED OFFICIAL USE

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THREATENS INTERNATIONAL STABILITY. TWO OF YOUR COUNTRIES KNOW THE ANGUISH HERE IN THE ISTHMUS OF A STILL-UNRESOLVED WAR. SUCH CONFLICTS AROUSE THE CONCERN OF OTHERS -- AS IS ALWAYS THE CASE WHEREVER PEACE BREAKS DOWN. THE ROLE OF THE OAS IN ENCOURAGING A SOLUTION HAS BEEN AN IMPRESSIVE EXAMPLE OF THE VALUE OF OUR INTER-AMERICAN SYSTEM.

MOST TRAGICALLY, THREE TIMES IN THE PAST THREE YEARS

CENTRAL AMERICA HAS BEEN STRUCK BY NATURAL DISASTER.
HURRICANES HAVE BROUGHT SUFFERING IN HONDURAS; EARTHQUAKES
HAVE RAVAGED NICARAGUA; AND TODAY OUR HEARTS ARE PAINED BY
THE TERRIBLE CALAMITY WHICH HAS STRUCK OUR FRIENDS IN GUATEMALA.

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DEPT PLEASE PASS NSC FOR MR. SCOWCROFT WHITE HOUSE FOR MR.
NESSEN

THE COMMITMENT OF THE UNITED STATES

THE UNITED STATES KNOWS THE OBSTACLES YOU FACE. WE
WELCOME, AND WE PLEDGE OUR SUPPORT FOR, YOUR CONTINUED
PROGRESS AND INTEGRATION. MY COUNTRY RESPECTS WHAT YOU
HAVE ACHIEVED, AND THE UNIQUENESS AND SOVEREIGNTY OF EACH OF
YOUR COUNTRIES.

WE ARE ALL SERIOUS PEOPLE. WE HAVE DIFFERENCES OF
PERSPECTIVE AND INTEREST AND WE WILL CONTINUE TO HAVE THEM, FOR
DIFFERENCES ARE INEVITABLE WHEN RESPONSIBLE AND SOVEREIGN
NATIONS COMMITTED TO THE WELLBEING OF THEIR CITIZENS CONFRONT
THE DIFFICULTIES OF AN INTERDEPENDENT WORLD. BUT WE ALSO KNOW

THAT THE TIME HAS COME TO RESOLVE, IN A FAIR AND MATURE WAY,
THE PROBLEMS OF THE PAST -- AND PUT THEM BEHIND US AS WE LOOK
TO OUR COMMON FUTURE. THE NEGOTIATIONS NOW UNDERWAY TO MODERNIZE
THE RELATIONSHIP BETWEEN MY COUNTRY AND PANAMA ARE JUST SUCH
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AN EFFORT. MY COUNTRY IS DETERMINED TO CONTINUE THOSE NEGOTIATIONS
IN GOOD FAITH TO OUR ULTIMATE OBJECTIVE OF A NEW RELATIONSHIP
WHICH RESPECTS THE NATIONAL INTERESTS OF BOTH THE UNITED STATES
AND PANAMA.

THE UNITED STATES WILL ALSO CONTINUE TO COOPERATE IN THE
DEVELOPMENT EFFORTS IN CENTRAL AMERICA. OUR BILATERAL ASSISTANCE
PROGRAMS HERE ARE AMONG THE LARGEST IN THE HEMISPHERE. AS
YOU SEEK TO FULFILL THE ASPIRATIONS OF YOUR PEOPLE FOR A BETTER
LIFE, YOU MAY DEPEND UPON THE FRIENDSHIP AND SUPPORT OF MY
COUNTRY. THE UNITED STATES WILL BE A STEADY FRIEND -- NOT ONLY
IN MOMENTS OF CATASTROPHE, BUT OVER THE LONG-TERM IN YOUR
STRUGGLE FOR DEVELOPMENT. RESPONDING TO THE TRAGEDY IN GUATEMALA,
PRESIDENT FORD HAS ASKED CONGRESS TO AUTHORIZE A NEW GRANT
OF \$25 MILLION, SO THAT WE CAN MOVE BEYOND RELIEF OF THE
IMMEDIATE EMERGENCY TO THE DIFFICULT PROCESS OF REBUILDING.
AND OUR ESTABLISHED DEVELOPMENT AID PROGRAMS WILL CONTINUE
AS WELL -- IN GUATEMALA AND THROUGHOUT THE REGION, PARTICULARLY
TO ASSIST YOUR EFFORTS TO HELP THE RURAL POOR.

AS WE INCREASINGLY DEDICATE OURSELVES TO HUMAN BETTERMENT,
WE CANNOT NEGLECT THE REALITY THAT NO NATION CAN HOPE TO ADVANCE
IF IT IS NOT SECURE. OUR COLLECTIVE SECURITY IS THE BEDROCK OF
OUR RELATIONS. LAST JULY, HERE IN SAN JOSE, THE COUNTRIES OF
THIS HEMISPHERE SUCCESSFULLY COMPLETED THE MODERNIZATION OF
THE RIO TREATY -- A VISIBLE SYMBOL OF OUR DETERMINATION TO
MAINTAIN AND STRENGTHEN THIS RELATIONSHIP.

I ASSURE YOU THAT THE UNITED STATES REMAINS DEDICATED
TO THE PRINCIPLE OF COLLECTIVE SECURITY. RECENT EVENTS HAVE
SHOWN THAT FOREIGN ADVENTURISM IS NOT DEAD; EXPEDITIONARY
FORCES MAY STILL BE SENT ACROSS THE OCEANS TO INTERVENE IN,
AND IMPOSE THEIR WILL UPON, THE DOMESTIC AFFAIRS OF OTHER
COUNTRIES. THE UNITED STATES WILL NOT TOLERATE A CHALLENGE TO
THE SOLEMN TREATY PRINCIPLE OF NON-INTERVENTION IN THIS HEMISPHERE.

I PREPARE NOW TO GO TO GUATEMALA WHERE I SHALL EXTEND THE
SYMPATHY AND THE ADMIRATION OF THE UNITED STATES FOR THE
GUATEMALAN PEOPLE AT THIS TIME OF GREAT SUFFERING. I THEN SHALL
RETURN TO MY OWN COUNTRY.

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DEPT PLEASE PASS NSC FOR MR. SCOWCROFT WHITE HOUSE FOR MR.
NESSEN

THIS WILL BE THE LAST PREPARED STATEMENT I WILL MAKE
DURING MY TRIP. THIS VISIT HAS BEEN ENORMOUSLY VALUABLE TO ME.
I HAVE LEARNED MUCH, AND I RETURN TO MY COUNTRY WITH A DEEPER
UNDERSTANDING OF THE STRENGTHS AND DIFFICULTIES, ASPIRATIONS
AND CONFLICTS, GLORIES AND ANGUISH OF THE HEMISPHERE.

--IN VENEZUELA, I SAW AND HEARD OF THE GROWING SENSE
OF COMMON DESTINY AND SOLIDARITY WITHIN LATIN
AMERICA. I MADE CLEAR THAT WE WELCOMED THIS, AND
THAT WE WERE PREPARED TO WORK WITH NEW LATIN
AMERICAN INSTITUTIONS OF COOPERATION.

--IN PERU, I LEARNED SOMETHING OF THE CREATIVE
DIVERSITY OF THE HEMISPHERE. OUR POLICY, I SAID,
IS TO RESPECT THE SOVEREIGNTY OF EACH LATIN AMERICAN
STATE, TO CONCILIATE DIFFERENCES BEFORE THEY BECOME
CONFLICTS AND TO SUPPORT THE AUTHENTIC DEVELOPMENT
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EFFORTS OF THE NATIONS OF THE HEMISPHERE.

--IN BRAZIL, I CAME FACE TO FACE WITH THE REALITY THAT A NUMBER OF NATIONS OF THE AMERICAS ARE EMERGING ON TO THE WORLD SCENE, WITH BROADENED INTERNATIONAL INTERESTS AND INTERNATIONAL RESPONSIBILITIES. AS A DEMONSTRATION THAT WE ARE PREPARED TO DEVELOP NEW MACHINERY OF CONSULTATION WITH THESE NATIONS, ADAPTED TO THE SPECIAL CIRCUMSTANCES OF OUR RELATIONS WITH EACH, I SIGNED A NEW AND FORMAL MEMORANDUM OF AGREEMENT ON CONSULTATION WITH BRAZIL. I POINTED OUT THAT WE ARE PREPARED TO ENTER INTO SIMILAR ARRANGEMENTS WITH OTHER STATES, IF THEY SO DESIRE. AND I STRESSED THAT, IN ENHANCING OUR BILATERAL RELATIONSHIPS WITH THE NATIONS OF THE AMERICAS, WE WOULD NOT DIMINISH THE MOMENTUM TOWARD INTEGRATION AND SOLIDARITY WITHIN LATIN AMERICA, OR OUR WILLINGNESS TO WORK WITH LATIN AMERICAN INSTITUTIONS AND ORGANIZATIONS.

--IN COLOMBIA YESTERDAY, THE FOREIGN MINISTER PUT FORWARD A SUGGESTION FOR WHAT COULD BECOME A NEW ELEMENT IN OUR INTER-AMERICAN RELATIONSHIP. HE PROPOSED THAT WE EXPLORE THE POSSIBILITY OF ARRANGEMENTS BETWEEN THE UNITED STATES AND THE NATIONS OF LATIN AMERICA TO EXPAND TRADE WITHIN THE HEMISPHERE, AS A CENTRAL MISSION AND PURPOSE OF THE INTER-AMERICAN SYSTEM. THE UNITED STATES IS PREPARED TO LOOK CAREFULLY AT THIS IMAGINATIVE SUGGESTION. WE SHALL SET UP A TASK FORCE IMMEDIATELY TO STUDY ITS RAMIFICATIONS. FOR HIS PART, THE COLOMBIAN FOREIGN MINISTER WILL BEGIN CONSULTATION WITH OTHER LATIN AMERICAN COUNTRIES. AT THE SAME TIME, THE UNITED STATES WILL BE DISCUSSING THIS PROPOSAL WITH HIM, AND WITH YOU AND OTHER LATIN AMERICAN NATIONS. ALL OF US WILL THEN BE ABLE TO ADVANCE CONCRETE AND PRACTICAL IDEAS FOR DISCUSSION AT THE GENERAL ASSEMBLY MEETING OF THE ORGANIZATION OF AMERICAN STATES.

--FINALLY, IN COSTA RICA, I HAVE SEEN ANOTHER EXAMPLE OF DEMOCRACY AT WORK, AND REAFFIRMED, ONCE AGAIN, LIMITED OFFICIAL USE

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AS I HAVE ELSEWHERE, THE IMPORTANCE OF OUR INTER-AMERICAN COMMITMENT TO HUMAN RIGHTS AND THE DIGNITY OF MAN.

MY TRIP HAS STRENGTHENED MY DEEP CONVICTION THAT OUR COMMON REALITY IS OUR CREATIVE DIVERSITY; THAT OUR TASK IS

TO FORGE OUR GEOGRAPHICAL AND HISTORICAL BONDS INTO SHARED PURPOSE
AND ENDEAVOR; AND THAT OUR COMMON RESPONSIBILITY IS TO BUILD
UPON THIS SPECIAL BOND TO MAKE COOPERATION AND PROGRESS IN
THIS HEMISPHERE A MODEL AND A CONTRIBUTION TO A NEW ERA OF
INTERNATIONAL ACHIEVEMENT.

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DEPT PLEASE PASS NSC FOR MR. SCOWCROFT WHITE HOUSE FOR MR.
NESSEN

THE UNITED STATES REGARDS ITS HEMISPHERIC TIES AND
RESPONSIBILITIES WITH A SPECIAL SERIOUSNESS. IN A SPIRIT OF
SOLIDARITY, WE HAVE PLEDGED OURSELVES:

--TO RESPOND TO THE SPECIAL ECONOMIC NEEDS OF THE
MORE INDUSTRIALIZED NATIONS OF THE HEMISPHERE;

--TO ASSIST THE EFFORTS OF THE NEEDIEST NATIONS TO ADVANCE
THEMSELVES;

--TO NEGOTIATE OUR DIFFERENCES WITH ANY NATION OR NATIONS,
ON THE BASIS OF MUTUAL RESPECT AND SOVEREIGN EQUALITY,

EITHER BILATERALLY OR MULTILATERALLY;

--TO MAINTAIN OUR FIRM COMMITMENT TO MUTUAL SECURITY AGAINST ANY
WHO WOULD UNDERMINE OUR COMMON EFFORT, THREATEN
INDEPENDENCE OR EXPORT VIOLENCE: AND
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-TO MODERNIZE AND STRENGTHEN OUR INTER-AMERICAN SYSTEM.

THESE ARE THE PLEDGES WE MAKE. WE SHALL SPARE NO EFFORT
TO TURN THEM INTO CONCRETE PROGRAMS IN THE MONTHS AHEAD. WE
SHOULD -- TOGETHER --SET OURSELVES AN AGENDA FOR
ACTION. I FIRMLY BELIEVE THAT IF ALL NATIONS OF THE AMERICAS
CAN COMMIT THEMSELVES ANEW TO RESPONSIBLE COOPERATION IN THESE
AREAS, WE SHALL TOGETHER BE RESPONSIVE TO THE DEEPEST NEEDS
AS WELL AS TO THE HIGHEST ASPIRATIONS OF ALL MANKIND:

--THAT PEACE IS BOTH POSSIBLE AND THE INDISPENSABLE
PRECONDITION OF ALL OUR HOPES FOR THE FUTURE;

--THAT THE GLOBAL ECONOMY MUST BOTH GROW AND BE
FAIR, BRINGING BENEFIT AND OPPORTUNITY TO ALL
PEOPLES;

--THAT BASIC HUMAN RIGHTS MUST BE PRESERVED,
CHERISHED, AND DEFENDED IF PEACE AND PROSPERITY ARE
TO BE MORE THAN HOLLOW ACHIEVEMENTS. THE
RESPONSIBILITIES OF MEN AND NATIONS IN THIS ERA
REQUIRE, MORE THAN EVER, THE FULL AND FREE DEDICATION
OF THE TALENT, ENERGY, CREATIVE THOUGHT AND ACTION OF
MEN AND WOMEN, FREE FROM FEAR, AND REPRESSION, TO
THE TASKS OF OUR TIME;

--AND THAT THE ESSENTIAL POLITICAL REQUIRMENT FOR PROGRESS
IN ALL THESE AREAS OF COMMON CONCERN IS THE READINESS
OF NATIONS TO CONSULT AND COOPERATE WITH EACH OTHER
ON THE BASIS OF SOVERIEGN EQUALITY, MUTUAL RESPECT,
AND THE COMMITMENT TO OUR COMMON SUCCESS.

THESE THEN ARE THE TASKS BEFORE US AND THE PRINCIPLES
BY WHICH WE ARE GUIDED. IT IS UP TO US, AS INDIVIDUALS AND
AS NATIONS, WHETHER WE SHALL BUILD UPON THE PROGRESS WE HAVE
MADE AND TURN THE DECADE AHEAD INTO ONE OF MANKIND'S GREAT
ERAS OF ACHIEVEMENT.

ON MY TRIP, I HAVE SEEN MUCH OF THE PROMISE, THE
EMERGENT POWER, AND THE MORAL FORCE OF THIS HEMISPHERE. I
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HAVE LEARNED FROM IT. I HAVE EXPLAINED SOME OF THE GOALS
AND CONCERNS OF MY COUNTRY. AND I HAVE CONFIRMED MY OWN
LONG-STANDING CONVICTION THAT THE MODERN CHALLENGES OF
ECONOMIC AND SOCIAL PROGRESS AND RELATIONS BETWEEN DEVELOPED
AND DEVELOPING COUNTRIES HAVE MORE POSSIBILITY OF BEING MET
SUCCESSFULLY IN THIS HEMISPHERE THAN IN ANY OTHER PART
OF THE WORLD.

THEREFORE, I PROPOSE A TOAST

--TO THE DISTINGUISHED FOREIGN MINISTERS OF THE
CENTRAL AMERICAN REPUBLICS;

--TO THE PROGRESS OF YOUR NATIONS; AND

--TO THE COOPERATIVE EFFORT TO ACHIEVE PEACE AND WELL-BEING
FOR THE PEOPLES OF THIS HEMISPHERE, AND FOR ALL MANKIND.

END TEXT

KISSINGER

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